# JARANWALA ANNUAL PERFORMANCE ASSESSMENT (APA)

PUNJAB CITIES PROGRAM June 12, 2024



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## **Acronyms and Abbreviations**

ADP Annual Development Plan

APA Annual Performance Assessment

CFMS Computerized Financial Management System

CTS Complaint Tracking System
DLI Disbursement Linked Indicators

E&S Environmental and Social

ESSA Environmental and Social Safeguard Assessment

FY Financial Year

GIS Geographic Information System

GRM Grievance Redressal Management

IDAMPs Integrated Development and Asset Management Plans

KPIs Key Performance Indicators
MACs Minimum Access Conditions

MCs Municipal Committee

O&M Operations and Maintenance

OSR Own Source Revenue

PBGs Performance Based Grants
PC-I Planning Commission Form I

PCP Punjab Cities Program
PMs Performance Measures

PMS Performance Management System

PPRA Public Procurement Regulatory Authority

RTI Right to Information TORs Terms of Reference

### **Preamble**

This report has been prepared as part of the "Annual Performance Assessment (2023-2024) of Punjab Cities Program (PCP)". It specifically covers the assessment of MC Jaranwala. The purpose of this report is to present the assessment of MC Jaranwala based on the DLIs and related factors defined by the World Bank. This report is part of a series of reports on the performance of each MCs separately. It should be read in conjunction with the Consolidated Report to understand the background of the assignment, DLIs and the basis of their assessment, and the approach and methodology adopted for the conduct of the assignment.

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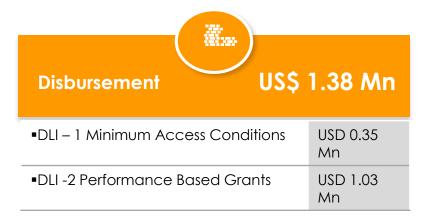
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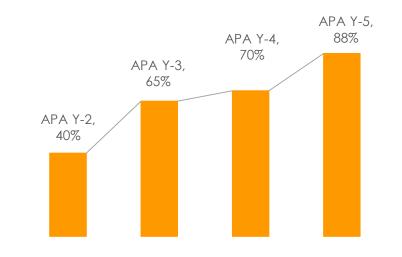
## Highlights

## Highlights

Investment Planning & Budgeting Human Resource Procurement Financial Management & **Audit Environment & Social** Management Transparency & Accountability Operations Specific Participation Agreement Compliant Non-Compliant

Aggregate PMs Score (Average)	88
Investment Planning & Budgeting (24 points)	20
Own Source Revenue (18 points)	17
Procurement (08 points)	7
Financial Management & Audit (12 points)	12
Environment & Social Management (10 points)	10
Transparency & Accountability (08 points)	8
Urban Infrastructure (20 points)	14





## 02

## Assignment

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## The Project

#### **FUNDED BY**

#### **World Bank-funded hybrid**

of Program for Results (PforR) and Investment Project Financing (IPF) operation

#### **TOTAL COST**

**USD 200 million** 

#### **TENURE**

**5 years** (2018 -2023)\*

The Project has been extended for 18 months till 2025.

## PROGRAM DEVELOPMENT OBJECTIVES

To strengthen the performance of participating Municipal Committees/Corporations (MCs), focusing on urban management and improvement of municipal infrastructure for satisfactory service delivery.

#### **PROGRAM FUNDING**

The Performance Based Grants (PBGs) are being provided to the MCs of the 16 selected MCs for investments in municipal infrastructure and services

Window 1

Provided support to provincial government agencies i.e. LG&CDD, PLGB, PMDFC and FD.

Window 2



## **Brief on MC JARANWALA**

#### **City Profile**

City	Jaranwala
District	Faisalabad
Division	Faisalabad
Population 2017	150,380 Notified on 05, Nov 2019
Estimated Population 2024	228,256
Growth Rate	1.95
Household Size	6.6 persons
Major Industrial Activity	Rice Mills, Flour Mills

#### **Performance Mangement System**

Water Supply & Sewerage		Solid Waste & Streetlight			
Average hours of water supplied to households (HH) per day	2	Solid waste generated per day	104 Ton		
No. of HHs connected with Water Supply	922	Solid waste lifted per day	83 Ton		
Percentage of Pop. Served	10%	Percentage of solid waste lifted daily	80%		
Total No. of Tube wells	16	Total No. of	1/04		
No. of tube wells working	14	Streetlight	1604		
Sewerage Total Served Area	51%	% Streetlight working	55%		
Sewerage Unserved Area	49%	No. of Parks	12		

#### **MAP**



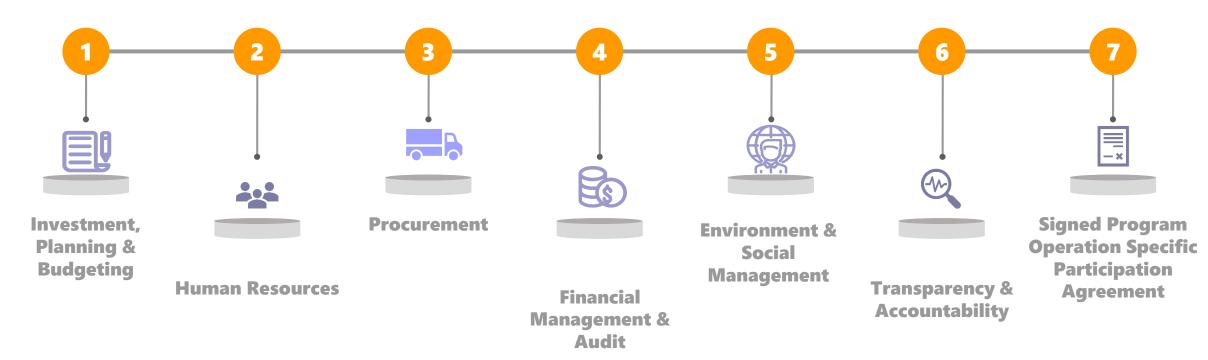
#### **Major Infrastructure Projects under PCP**

Sr. #	Sub project	Cost (Rs Million )	Status
1.	P4-Waste Water Treatment Plant	913.70	Yet to Start
2.	P2-Disposal Stations and Force main	765.06	Yet to Start
3.	P1-Laying of Sewerage System	708.80	Yet to Start
4.	Provision of Equipment and Machinery for improvement of SWM	239.77	82% Completed
5.	Rehabilitation of Municipal Services	102.58	Completed

## Assessment Areas - DLI 1

#### **DLI 1: Minimum Access Conditions** (MACs)

DLI 1 consisted of Minimum Access Conditions (MACs). Compliance with MACs was a pre-condition to access the PBGs. Any failure to meet any MAC resulted in the disqualification of an MC from accessing its PBG for that year. All MCs are accessed against following MACs for access to DLI 1 grants (25% of total PBG envelope).



## Assessment Areas - DLI 2

#### **DLI 2: Performance Measures (PMs)**

The Performance Measures for DLI 2 build on the foundations laid by MACs, and challenge the MCs to raise their performance to achieve incremental targets. Qualified MCs were able to access PBGs (75% of total PBG envelope) every year, based on scores obtained in the Annual Performance Assessment (APA). PBGs were allocated to the MCs proportionate to their performance scores (weighted with the APA score).



## Assessment Criteria - DLI 1

	Area	Minimum Access Conditions	Desired Compliance Status
	1 Investment Diamina 9	1.1 MC has updated infrastructure maps	100%
	<ol> <li>Investment, Planning &amp; Budgeting</li> </ol>	1.2 MC has an approved Annual Development Plan (ADP)	100%
		1.3 MC Annual Budget Estimates, generated from CFMS, approved by Chairman/Council	100%
		1.4 MC has contributed 20% co- financing for PBGs during the FY	100%
	2. Human Resources	2.1 MC has in place/assigned core locally appointed staff, to operate the systems	100%
	2 Dragurage and	3.1 MC has a Procurement Plan for current FY	10097
	3. Procurement	3.2 MC has functional procurement committee as per PPRA rules.	100%
	4. Financial Management & Audit	<ul> <li>4.1 Functionality of the CFMS</li> <li>4.2 MC cash book is generated using CFMS</li> <li>4.3 MC has submitted annual financial statements, to auditors for the previous FY</li> <li>4.4 The MC has no adverse or disclaimed audit opinion for previous FY</li> </ul>	100%
		5.1 MC has designated Environmental and Social Management focal persons	100%
	<ol><li>5. Environment and Social Safeguards</li></ol>	5.2. MC has developed Environment and social management system	100%
		5.3 MC has developed acceptable capacity to prepare, approve and supervise instruments	100%
	6. Accountability and	6.1 MC has an operational Website	100%
<del>(</del> 4)	Transparency	6.2 MC has functional Complaint Tracking System	100%
		6.3 MC has functional Performance Management System (PMS)	100%
	7. Signed Program Operation Specific Participation Agreement	7.1 MC Chairman has signed Operation Participation Agreement	100%

### Assessment Criteria - DLI 2

	Performance Area	Performance Indicators	Maximum Score
		O&M budgeting and planning done for major infrastructure services	3
	1. Investment Planning & Budgeting	Infrastructure Maps used as a planning tool	3
	(24 points)	Expenditure control of fuel and energy	10
		Asset inventory prepared and updated	3
		Three-year rolling IDAMP prepared and updated	5
	2. Own Source Revenues	Revenue Enhancement Plan prepared	3
	(18 points)	Own-source revenue increased	15
	3. Procurement (08 points)	Adherence to PPRA rules	8
	4. Financial Management & Audit (12 points)	Functionality of the CFMS	12
	E Environment and Conial Cataguards	Annual targets set for incremental application of environmental and social screening on all infrastructure investments	2
	<ol><li>5. Environment and Social Safeguards (10 points)</li></ol>	Eligible investments screened for potential environmental and social safeguard impacts	3
		Environmental and Social Assessments/ Action Plans prepared and implemented	5
	6. Accountability and Transparency	Information available to citizens on MC's website	4
	(08 points)	CTS transformed into GRMS for MC	2
		MC responds to citizens' requests per Right-to-Information Act	2
	<ol><li>7. Achievement of Urban Infrastructure Targets (20 points)</li></ol>	Urban infrastructure targets achieved	20
To	tal Score		100

## **Limitations & Clarifications**

#### DLI-1

MAC	Means of Verification	Clarification
1.1 MC has an approved Annual Development Plan	Obtain from Chief Officer, a copy of ADP for the current FY, signed by MC Chairman	The PMDFC informed us that the government had yet to form the governing body of the MCs. Therefore, the Chairman position was vacant. Consequently, all correspondence on behalf of the MC was being carried out by the Chief Officer. Due to this, the ADP signed by the Chief Officer should be considered valid.
1.4 MC has contributed 20% co- financing for PBGs during the FY	b) MC has contributed 20% co- financing on eligible investments for PBGs received in the previous FY. Obtain from Municipal Officer (Finance), a copy of annual budget for current FY and <u>audited annual financial statement for previous FY</u> as evidence.	Since the full PBG of Year 4 was received after the close of FY 2022-2023 and accordingly was not reflected in the audited financial statements of year ending June 30, 2023. In such circumstances, receipt of co-financing were verified from Finance Department's order and bank statements of the MCs.

#### DLI-2

Performance Measure	Means of Verification	Clarification
7.1 Urban infrastructure targets achieved (maximum 20 points)	Obtain from Chief Officer evidence on work plan; technical design documents; investment contracts awarded; supervision contract (where applicable); payment certificates, estimated, contract, and completion costs, and financial reports capturing receipts and expenditure on PBGs.	There were around 69 infrastructure projects completed or in implementation phase across all MCs, as shown in the table below. We verified at least two sub-projects per MC, one competed and one in implementation phase both having the highest value. Projects reviewed under previous APA were not considered for review for this APA. Overall 32 projects were selected from all MCs.

	Bahawal				Hafizab	Jaranwa	al					Kot					Grand
Project Category	nagar	Burewala	Daska	Gojra	ad	а	Jhang	Jhelum	Kamalia	Kamoke	Khanewal	Addu	Muredke	Okara	Vehari	Wazirabad	Total
General Bus Stand									1								1
Parks							1	2	<u>)</u>					2			5
Roads	1		1 3	3	3 1		1 4		2	1	2		1 2	4	4	4 1	31
Sewerage	1		2	5	<del>,</del>		3 4			1	1						17
SWM Parking Shed	1		1 1	1	1		1 1		1	1			1 1	1	1	1	14
Water Supply										1							1
Grand Total	3		2 6	9	2		5 10	2	2 4	4	3		2 3	7		5 2	69

#### DLI-2

Performance Measure	Means of Verification	Clarification
7.1 Urban infrastructure targets achieved(maximum 20 points)	Obtain from Chief Officer evidence on work plan; technical design documents; investment contracts awarded; supervision contract (where applicable); payment certificates, estimated, contract, and completion costs, and financial reports capturing receipts and expenditure on PBGs.	For scoring against each performance indicator, projects selected for verification received proportionate scores. Illustration is given below for further clarity.

#### Illustration

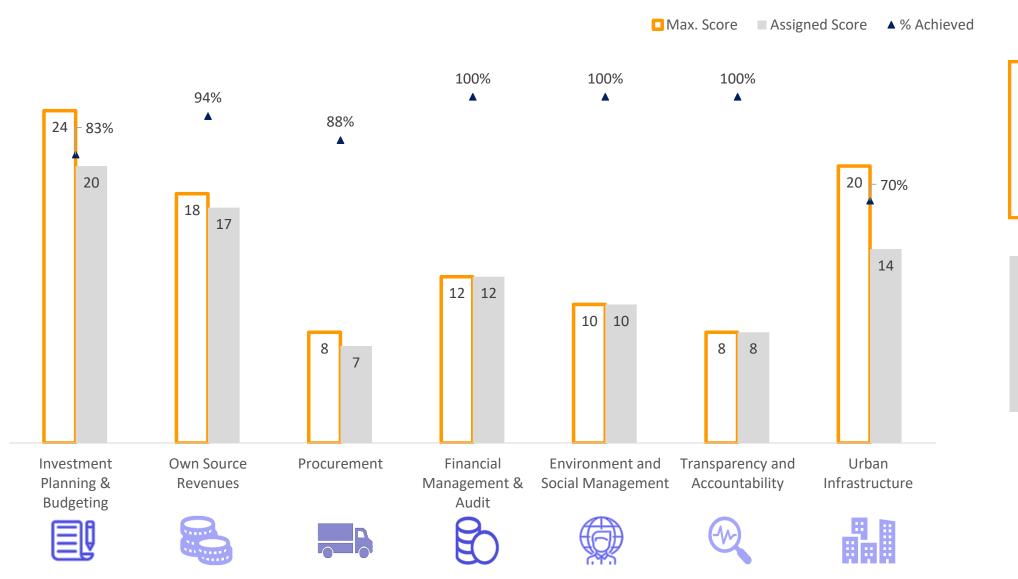
			Max. Points per		Points Scored	
Performance Area	Performance Indicator	Max. Points (A)	Project (A/2)	Project 1	Project 2	Total
7.1 Urban infrastructure argets achieved (maximum	MC is using PBGs for eligible municipal infrastructure and service investments, whereby:					
20 points)	a) Sub-projects are implemented as per Workplan	4	2	2	0	2
	b) Sub-projects are implemented as per technical design	3	1.5	1.5	1.5	3
	c) Infrastructure contracts include gender responsive working conditions for workers	3	1.5	1.5	1.5	3
	d) Adequate construction supervision is undertaken	3	1.5	1.5	1.5	3
	e) All payments are made as per certificates (interim and/or completion)	4	2	2	0	2
	f) Deviations are minimal between estimated, contract, and completion costs (variation under 10%)	3	1.5	1.5	0	1.5
		20	10		Points Scores	14.5
				Points Scored (ro	und to whole number)	15

## 03

## Assessment Outcome

Assessment	Outcome-DLI	1 1	18
Assassment	Outcome-DII	2	10

Area	Minimum Access Conditions	Compliant	Non- Compliant
1 Januaria and Diagramia a 0	1.1 MC has updated infrastructure maps		
1. Investment, Planning & Budgeting	1.2 MC has an approved Annual Development Plan (ADP)		
	1.3 MC Annual Budget Estimates, generated from CFMS, approved by Chairman/Council (Note-1)		
	1.4 MC has contributed 20% co-financing for PBGs during the FY (Note-1)		
2. Human Resources	2.1 MC has in place/assigned core locally appointed staff, to operate the systems		
3. Procurement	3.1 MC has a Procurement Plan for current FY		
	3.2 MC has functional procurement committee, at each level, as per PPRA rules.		
	4.1 Functionality of the CFMS		
	4.2 MC cash book is generated using CFMS		
4. Financial Management & Audit	4.3 MC has submitted annual financial statements, to the satisfaction of the auditors for the previous FY		
	4.4 The MC has no adverse or disclaimed audit opinion for previous FY		
5. Environment and Social	5.1 MC has designated Environmental and Social Management focal persons		
Safeguards	5.2. MC has developed Environment and social management system		
	5.3 MC has developed acceptable capacity to prepare, approve and supervise instruments		
	6.1 MC has an operational Website		
6. Accountability and Transparency	6.2 MC has functional Complaint Tracking System		
	6.3 MC has functional Performance Management System (PMS)		
7. Signed Program Operation Specific Participation Agreement	7.1 MC Chairman has signed Operation Participation Agreement		



Maximum Score **100** 

Achieved Score **88** 

#### Performance Measure 1: Investment Planning and Budgeting (24 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
<ol> <li>Investment Planning &amp; Budgeting (24 points)</li> </ol>	O&M budgeting and planning done for	Obtain from Municipal Officer (Infrastructure) a copy of ADP, and from Municipal Officer (Finance) a copy of annual budget, and confirm adherence to O&M Manuals.  Obtain from the Municipal Officer (Finance), evidence that over 80% of allocated O&M budget has been spent through cash book and vouchers for previous FY	3	2
	Infrastructure Maps used as a planning tool	Obtain from Municipal Officer (Infrastructure) evidence that PBGs have been spent on priority investments based on infrastructure maps	3	3
	Expenditure control of fuel and energy	Obtain from the Municipal Officer (Infrastructure), energy and fuel audit reports and verify completion/ Updation for previous FY	10	10
	Asset inventory prepared and updated •	Obtain from the Municipal Officer (Infrastructure) a copy of asset inventory and confirm information is updated up to previous FY	3	2
	Three-year rolling IDAMP prepared and	Obtain from the Municipal Officer (Planning) evidence of consultations held, and extent of women representation. Obtain from the Chief Officer a copy of the IDAMP and confirm that it conforms to IDAMP guidelines Obtain from the Chief Officer evidence that capital and O&M expenditures during the current FY are based on approved and updated IDAMP.	5	3
	7	Total	24	20

#### **Findings**

#### A: O&M Planning & Budgeting

i. O&M manuals were prepared, and an O&M plan was drawn on the basis of the O&M manuals. However, the following deficiencies were observed in the O&M Plan when compared to the Annual Budget Statements:

МС	Findings
Jaranwala	Amount allocated for manpower under the head "Sewerage" differed from the allocation made in IDAMP and Annual Budget Statement.

#### B: Infrastructure maps used as planning tools

i. We reviewed the GIS infrastructure maps of each MC and the priority interventions lists. We found that they were effectively utilized as evidence-based planning tools for identifying priority investments.

#### C: Expenditure Control of Fuel & Energy

i. Energy and fuel audit reports updated till 2023 were provided and implementation status of the Energy Management Plan checked during the visit of MCs.

#### D: Asset Inventory Prepared and Updated

- i. The asset inventory register as per IDAMP was prepared by each MC. To confirm its completeness, we verified last few transactions of previous financial year on sample basis and found it updated except the book values which requires thorough review.
- ii. We observed significant discrepancies in the book value of a few assets that were traced in the IDAMPs. Instances noted are reported below:

MC	Asset Type	No. of units	Invoice date	Age (Years)	Invoice value Approximately (Rs. In million)	Book Value Shown in IDAMP (Rs. In million)	Difference (Rs. In million)
Jaranwala	Motor cycle 70cc	4	12/20/2022	1	0.49	0.088	0.40

It is recommended that the consultant (EY) who prepared the IDAMPs should review the estimation basis and verify the book values of all reported assets.

#### E: Three-year Rolling IDAMP Prepared and Updated

- i. The minutes of the consultative sessions were provided for assessment purposes. To evaluate female representation, we checked the session attendance list, which was duly signed by all participants. Additionally, we confirmed women's representation through pictorial evidence of the sessions attached to the minutes. All MCs ensured adequate women representation in the consultative sessions.
- ii. Three years rolling IDAMPs were prepared for all MCs in accordance with the IDAMP guidelines except for the following pertinent issues:
  - a. Coding scheme was available in the IDAMP, however, codes were not assigned to the assets. MCs are currently integrating AMIS and IDAMPs. While the coding has been completed in AMIS, it needs to be reflected in the IDAMPs.
  - b. Book value of assets need thorough review as discussed in the above finding.
- iii. IDAMPs were operationalized during the year, all capital investments were identified on the basis of the IDAMP. Further, O&M expenses pertaining to the assets were also derived from the IDAMPs, however, following differences were identified when compared with the O&M Plans and the Annual Budget Statements:

MC	Findings
Jaranwala	<ul> <li>No budget was allocated except for manpower in IDAMP for water supply.</li> </ul>
	Annexures were referred in the O&M Plan but not attached with the IDAMP.

Performance Measure 2: Own Source Revenue (18 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
1. Own Source Revenues (18 points)	Revenue Enhancement Plan prepared	<ul> <li>Obtain from Municipal Officer (Finance) a copy of the Revenue Enhancement Plan, and verify that it includes:</li> <li>a) analysis of previous FY 's revenue performance; and</li> <li>b) revenue enhancement strategies for previous FY</li> </ul>	3	0
	Own-source revenues increased	<ul> <li>Obtain from Municipal Officer (Finance) the annual financial accounts for the previous two FYs to calculate and confirm percentage increase on OSR collection.</li> </ul>	15	15
		Total	18	15

#### **Findings**

#### A: Revenue Enhancement Plan and Analysis

- I. A commitment to maximizing Own Source Revenue (OSR) is evident through the development of a revenue enhancement plan and the analysis of prior year's revenue growth. However, a more detailed breakdown within the proposed revenue enhancement plan would be beneficial. Furthermore, while MCs have prepared an OSR strategy and plan, the process followed warrants review. In the following instances, the OSR enhancement plan was developed before the OSR enhancement strategy was formulated:
  - Jaranwala: Enhancement plan was prepped on 18/01/2023 while strategy was finalized later on 23/02/2022;
- II. The comparison of OSR reported in the audited financial statements of 2022-2023 with 2021-2022 revealed an overall increase of 13%. PMDFC was of the view that revenue from Urban Immovable Property Tax should be included in the analysis since it constitutes revenue of the Local Government, even though the Excise Department handles collection. Consequently, Urban Immovable Property Tax was factored in when determining OSR for the year and scores were assigned accordingly:

Sr. No.	MC Name	2022-2023 (PKR)	2021-2022 (PKR)	Variation (PKR)	Percentage Increase
1	Jaranwala	136,711,271/-	120,563,856/-	16,147,415/-	13%

iii. For additional information, a table showing OSR excluding revenue generated from Urban Immovable Property Tax is provided below. Please note that this information does not impact the scores assigned against this DLI:

Sr. No.	MC Name	2022-2023 (PKR)	2021-2022 (PKR)	Variation (PKR)	Percentage Increase
1	Jaranwala	107,203,255/-	87,152,971/-	20,050,284/-	23%

#### Performance Measure 3 – Procurement (8 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
3. Procurement (08 points)	• Adherence to PPRA rules	Obtain from the Municipal Officer (Infrastructure) the Procurement Plan, and ensure that it includes all major procurements of previous FY	2	2
	Records pertaining to procurements include the following information:			
	a) Adequate relevant auditable record on procurement process	Obtain from Chief Officer, the procurement records of a sample of 3 procurements from previous FY to confirm	1	1
	b) Bidding documents drawn up in accordance with PPRA rule 25 and 38		1	1
	c) Procurement Grievance Redressal Committee • formed		1	1
	d) Tender advertised on appropriate medium	adherence to PPRA rules	1	1
	e) Tenders evaluated per criteria in bidding documents and recommendation to award made accordingly		1	1
	f) Public disclosure of Contract Award		1	1
	Т	otal	08	08

#### **Findings**

#### A: Adherence to PPRA Rules

Procurement carried out by the MCs were reviewed to ensure compliance with the PPRA Rules. Following instances of non-compliance were noted:

i. Award of contract was not disclosed on MC websites:

Мс	Project
Jaranwala	a) Monitoring and Tracking System on Vehicles

#### Performance Measure 4: Financial Management and Audit (12 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
4. Financial Managem Audit	ent & Functionality of the CFMS			
(12 points)	Cash Book	Obtain from the Municipal Officer (Finance), CFMS generated reports from current FY as confirmation.	2	2
	Classified Abstract		1	1
	Contingency Check Register		1	1
	Establishment Check Register		1	1
	Water Consumer Demand & Collection Record		1	1
	Shop Demand & Collection Register		2	2
	Bank Reconciliation		3	3
	Water & Shops Arrears List		1	1
		Total	12	12

#### **Findings**

#### **A: Functionality of CFMS**

i. The financial reports for the year 2022-2023 were extracted from CFMS to assess functionality. However, it was noted that none of the reports generated by the system include a date and time stamp.

#### Performance Measure 5- Environmental and Social Safeguards (10 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
5. Environment and Social Management (10 points)	Annual targets set for incremental application of environmental and social screening on all infrastructure investments	Obtain from Municipal Officer (Planning), evidence of meeting annual targets for:  a) environmental and social screening (including gender considerations) of rehabilitation and repair of existing assets; and  b) annual targets for environmental and social screening, assessment, and mitigation of new capital investments from Year-2 onwards.	2	2
	Eligible investments screened for potential environmental and social safeguard impacts	Obtain from Municipal Officer (Infrastructure) and Municipal Officer (Planning), evidence that capital investments have been screened per ESSA requirements	3	3
	Environmental and Social Assessments/ Action Plans prepared and implemented	Obtain from Municipal Officer (Infrastructure) and Municipal Officer (Planning), evidence that E&S management plans for all capital investments in the previous FY (2021-2022) were prepared and implemented per ESSA	5	5
	Total			

#### **Findings**

#### A: Environmental & Social Safeguards

- i. Annual targets set for incremental application of environmental and social screening including gender consideration were achieved for all capital investments i.e. rehabilitation/ repair of existing assets as well as for new capital investments projects and scores were assigned accordingly. Comprehensive gender action plans were available at the MCs to address gender issues in infrastructure projects. These plans considered the specific needs of workers, including men, women, and girls, and aimed to ensure equal opportunities for all. The examination of relevant documents indicated that both men and women were given representation and work opportunities within the projects.
- ii. Furthermore, detailed environmental and social screening was conducted for all projects, and records of these screenings were maintained as environmental profiling. This screening process helped assess the potential environmental and social impacts of the projects and identify necessary mitigation measures.
- iii. Based on the screening results, the projects were categorized according to the guidelines of the Environmental and Social Safeguard Assessment (ESSA). This categorization enabled the MCs to appropriately address the environmental and social aspects of each project, ensuring compliance with relevant standards and regulations.
- iv. In line with the requirements of the ESSA and Environmental and Social Management Framework (ESMF), E&S instruments and plans were prepared by all MCs. These instruments and plans provided guidelines and strategies for managing and mitigating environmental and social risks associated with the projects.

#### Performance Measure 6: Accountability & Transparency (8 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
6. Transparency and Accountability (08 points)		Verify from MC website that information is available for annual budgets, sub-projects (investments), and expenditures in relation to ADP budget categories.  Verify from MC website that relevant information is available for CTS and PMS.  Obtain evidence from Chief Officer of number of procurement complaints raised and addressed relevant to their mandate for previous FY (2021-2022), and verify from MC Website	4	4
	CTS transformed into Grievance Redress Management (GRM) system for MC	Obtain from Chief Officer evidence of implementation of system upgrade, including capability of CTS to acknowledge complaint receipt and report complaint resolution to complainant.	2	2
	MC responds to citizens' requests per • Right-to-Information Act	Obtain from Chief Officer evidence that MC has responded to requests for access to information for previous FY	2	2
	Т	Total	08	08

#### **Findings**

#### A: Transparency & Accountability

i. Evaluating this performance measure involved assessing publicly available information on the respective MC's websites, including CTS and PMS data. All required reports were accessible for citizen review. Furthermore, transparency in the grievance redressal process was ensured as relevant committees were notified, and minutes of their meetings were uploaded to the websites. Additionally, the RTI mechanism was implemented across all MCs, with a dedicated register maintained for citizen requests.

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#### Performance Measure 7: Urban Infrastructure (20 points)

Performance Area	Performance Indicators	Means of Verification	Maximum Score	Assigned Score
7. Urban Infrastructure (20 points)	a) Sub-projects are implemented as per Work plan	Obtain from Chief Officer evidence on work plan; technical design documents; investment contracts awarded; supervision contract (where applicable); payment certificates, estimated, contract, and completion costs, and financial reports capturing receipts and expenditure on PBGs	4	4
	b) Sub-projects are implemented per Technical Sanction		3	2
	c) Infrastructure contracts include gender responsive working conditions for workers		3	3
	d) Adequate construction supervision is undertaken		3	3
	e) All payments are made as per certificates (interim and/or completion)		4	2
	f) Deviations are minimal between estimated, contract, and completion costs (variation under 10%)		3	0
		Total .	20	14

#### **Findings**

#### A: Urban Infrastructure

- i. Infrastructure projects were undertaken by all MCs. As discussed with the World Bank, for review, we selected one completed project and one project currently under implementation, with each project chosen from the highest value category. Each MC received a proportionate score based on their achievement of the DLIs in the two reviewed projects.
- ii. During the project review process, it was observed that overall the projects were implemented as per the approved design however following quality-related issues were identified:

MCs	Projects	Issue
Jaranwala	SWM Parking Shed	Manhole requires repair.

- iii. The gender responsiveness clause was included in all executed infrastructure contracts, as a part of standard form of contract. For supervision of projects during the execution phase, independent external consultants were engaged who performed their work adequately.
- iv. Supervision was performed by an independent consultant and updated reports were made available for our review.
- v. The payments where made were in accordance with the IPCs submitted. However, the following project of the MC did not receive scores for this DLI because contractors did not submit IPCs for the below mentioned reasons:

MCs	Projects	Physical Progress
Jaranwala	Drainage system	Project has just started

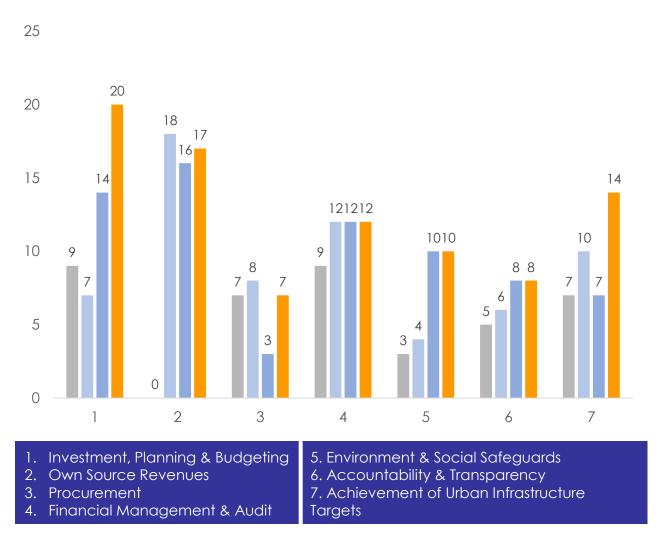
vi. Cost deviations were linked to the project completion cost, as compared to the estimated and contract costs. However, in some instances, physical work on the project was complete, yet the Final Payment Certificate remained pending. Consequently, we were unable to assign a score against this DLI in absence of the completion cost.

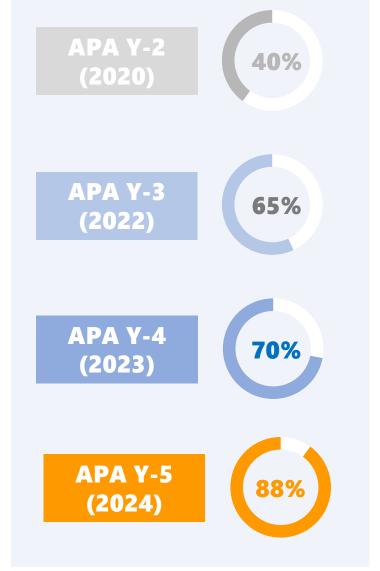
04

## **Comparative Analysis**

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## **Comparison with Past Assessment**





## 05

## Conclusion

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### **Combined Scoring**

Doufousses Avenues	Deufermenne et la die arkere	Scores		
Performance Area out	Performance Indicators	Maximum	Achieved (Avg.)	Achieved (16 MC)
Investment Planning &	O&M budgeting and planning done for major infrastructure services	3	2	39
	Infrastructure Maps used as a planning tool	3	3	48
Budgeting (24 points for each MC)	Expenditure control of fuel and energy	10	10	160
(2 ) pointerer cuentine,	Asset inventory prepared and updated	3	2	32
	Three-year rolling IDAMP prepared and updated	5	3	48
2. Own Source Revenue	Revenue Enhancement Plan prepared	3	3	46
(18 points for each MC)	Own-source revenues increased	15	15	235
3. Procurement (08 points for each MC)	Adherence to PPRA rules	8	7	123
4. Financial Management & Audit (12 points for each MC)	Functionality of the CFMS	12	12	192
5. Environment and Social Management (10 points for each MC)	Annual targets set for incremental application of environmental and social screening on all infrastructure investments	2	2	32
	Eligible investments screened for potential environmental and social safeguard impacts	3	3	48
	Environmental and Social Assessments/ Action Plans prepared and implemented	5	5	80
6. Transparency and	Information available to citizens on MC's website	4	4	64
Accountability  (08 points for each MC)	CTS transformed into Grievance Redress Management system for MC	2	2	32
(10 points for each me)	MC responds to citizens' requests as per Right-to-Information Act	2	2	32
7. Urban Infrastructure (20 points for each MC)	Urban infrastructure targets achieved	20	15	236
Total Score		100	90	1,447
				Out of 1600

### **Grants Allocation Basis**

The targeted compliance system identifying the minimum target set for each year is defined in the TORs and shown in the table below. For this APA, targets set for year 5 were considered.

DLIs	Y-1	Y-2	Y-3	Y-4	Y-5
DLI-1	100%	100%	100%	100%	100%
DLI-2	-	40 points out of 100	50 points out of 100	60 points out of 100	70 points out of 100

#### **Total Disbursement Calculation for Year-5**

#### DLI – 1 Grants

Amount to be disbursed (USD) = Disbursement Amount of  $Y - 5 \times 16$ 

DLI - 2 PBGs



Amount to be disbursed (USD)

= [Sum of Performance Scores of all MCs in Year 5  $\times$  Target Disbursement Amount of Y - 5]/ [70 x 16]

#### Disbursement Allocation Basis for Each MC

#### DLI – 1 Grants

Amount to be disbursed (USD)

= [(PFC Award Share for the eligible MC) X (Total Annual Disbursement from IDA against DLI 1 i.e. US\$ 5 Mn)] / [Sum of PFC Award Shares of all eligible MCs].

#### DLI - 2 PBGs

Amount to be disbursed (USD)

[(PFC Share for the eligible MC) X (Eligible MC's Performance Score against PMs in the APA)X (Total Annual Disbursement from IDA against DLI 2 i.e. 15 Mn)] / [(Sum of PFC Shares of all eligible MCs) X (Sum of the Performance Scores against PMs of all eligible MCs]

### **Disbursement** - Calculation

MCs	% of total PFC Award (basic formula to MC)	DLI 1 Allocation	DLI 2 Allocation as per PFC Share	Performance scores	Performance weights (with basic formula)	Relative Performance shares	DLI-2 Allocation based on performance	Total Allocation of DLI-1 and DLI 1-2
Bahawalnagar	0.61%	0.34	1.02	94	96	7.10%	1.07	1.41
Burewala	0.86%	0.48	1.44	88	127	9.37%	1.41	1.89
Daska	0.69%	0.39	1.16	86	100	7.35%	1.10	1.49
Gojra	0.41%	0.23	0.69	91	63	4.62%	0.69	0.92
Hafizabad	0.39%	0.22	0.66	92	60	4.44%	0.67	0.89
Jaranwala	0.63%	0.35	1.06	88	93	6.87%	1.03	1.38
Jhang	0.87%	0.49	1.46	91	133	9.81%	1.47	1.96
Jhelum	0.26%	0.15	0.44	88	38	2.83%	0.43	0.57
Kamalia	0.39%	0.22	0.66	91	60	4.40%	0.66	0.88
Kamoke	0.56%	0.31	0.94	93	87	6.45%	0.97	1.28
Khanewal	0.59%	0.33	0.99	94	93	6.87%	1.03	1.36
Kot Addu	0.34%	0.19	0.57	89	51	3.75%	0.56	0.75
Muridke	0.49%	0.27	0.82	93	77	5.64%	0.85	1.12
Okara	0.72%	0.40	1.21	92	111	8.20%	1.23	1.63
Vehari	0.58%	0.32	0.97	90	88	6.47%	0.97	1.29
Wazirabad	0.54%	0.30	0.91	87	79	5.82%	0.87	1.18
Average Score	8.93%	5	15	1,447	1,356	100.00%	15	20

# Annexure

# A – Documents Required

#### **Annexure A**

Performance Areas	Documents Examination		
1.1 investment Planning and Budgeting	<ul> <li>Infrastructure Maps</li> <li>Signed copy of ADP for the current FY</li> <li>Approved Annual Budget Estimates generated using the CFMS</li> <li>Annual budget for current FY</li> <li>Audited annual financial statement for previous FY</li> <li>Approved PBG for each MC for year 2022-2023</li> <li>Co-financing orders of Finance Department of current FY</li> <li>Bank statements to trace receipt of funds against the co-financed amount.</li> </ul>		
1.2 Human Resources	Staff Lists & notifications for core locally appointed positions for managing core     Program-supported systems, as prescribed by POM.		
1.3 Procurement	<ul> <li>Approved Annual Procurement Plan for the current FY</li> <li>Notification letters for procurement committee formulation</li> <li>Bid evaluation report/ decisions which procurement committee has approved</li> </ul>		
1.4 Financial Management and Audit	<ul> <li>CFMS reports</li> <li>Cashbook generated from CFMS updated up to April 30, 2024</li> <li>Manual cashbook maintained by MCs updated up to April 30, 2024</li> <li>Letter of MC supported by CFMS generated Financial Statements that were transmitted to auditors for audit</li> <li>Audit reports of FY 2022-2023</li> </ul>		
1.5 Environment and Social Safeguards	<ul> <li>Notification letter of Environment &amp; Social management focal Persons</li> <li>Environment and Social Management Framework</li> <li>Pictures of training provided, training manuals along with attendance sheets</li> </ul>		
1.6 Accountability And Transparency	<ul> <li>Website URLs</li> <li>Summary of complaints received and responded</li> <li>PMS reports</li> </ul>		
1.7 Operation Specific	A signed copy of Operation Participation Agreement.		

#### **Annexure A**

Performance Areas	Documents Examination		
2.1 Investment Planning and Budgeting (maximum 24 points)	<ul> <li>O&amp;M Manual</li> <li>O&amp;M Plan</li> <li>ADP</li> <li>Approved Budget</li> <li>Expenditure Statement of previous FY</li> <li>O&amp;M Budgetary Comparison of previous FY</li> <li>Expenditure detail and selected vouchers for previous year</li> <li>Updated Infrastructure related GIS maps</li> <li>PBGs utilization project wise data</li> <li>Sectoral reports as evidence of utilization of maps for selection of eligible investments</li> <li>Approved priority list of infrastructure investments</li> <li>Energy and Fuel Audit Reports</li> <li>Energy and fuel utilization/cost saving report (monthly/annually)</li> <li>Updated asset inventory registers</li> <li>Purchase invoices of assets added during the last FY</li> <li>Evidence of stakeholders consultative session and list of participants</li> <li>Integrated Development and Assets Management Plan (IDAMP)</li> <li>IDAMP guidelines</li> <li>Evidence of Capital and O&amp;M Expenditure as per approved IDAMP</li> </ul>		
2.2. Own Source Revenues (maximum 18 points)	<ul> <li>OSR Enhancement Plan showing revenue performance analysis and OSR Strategy for previous FY</li> <li>Signed Annual Financial statements of previous two FYs with breakup of OSR</li> <li>Working of increase in OSR</li> </ul>		

Performance Areas	Documents Examination		
2.3. Procurement (Maximum 08 points)	<ul> <li>Procurement Plan of previous FY</li> <li>List of procurements of last FY</li> <li>Complete procurement record of selected sample</li> <li>Bid Documents</li> <li>Notification of GRM committee</li> <li>Evidence of advertisements (newspaper cuttings, PPRA website, MC own website)</li> <li>Bid evaluation report of selected sample</li> <li>Evidence of notification of award correspondence with bidders and uploading on PPRA's and MC's website</li> <li>Record of grievances raised during the previous FY and related documentation</li> </ul>		
2.4. Financial Management and Audit (maximum 12 points)	<ul> <li>Internal and external audit reports</li> <li>CFMS generated reports, as mentioned in the PM, of previous FY</li> <li>Cash Book</li> <li>Classified Abstract</li> <li>Contingency Check Register</li> <li>Establishment Check Register</li> <li>Water Consumer Demand &amp; Collection Record</li> <li>Shop Demand &amp; Collection Register</li> <li>Bank Reconciliation supported by Bank Statements</li> <li>Water &amp; Shops Arrears List</li> </ul>		
2.5.Environment and Social Safeguards (maximum 10 points)	<ul> <li>Screening check list for projects</li> <li>Social &amp; Environmental screening check list has defined the E&amp;S categories as per ESSA and ESMF</li> <li>E&amp;S instruments as per the defined categories</li> <li>Documentation of IEE/EIA</li> <li>Environmental approvals from EPA</li> </ul>		

# Annexure

# B – Benchmarking & Clarifications

Minimum Access Condition	Verification Basis	Reference Financial Year/Period
1.1 MC has updated infrastructure maps	<ul> <li>Infrastructure Maps updated up to end of previous FY</li> </ul>	Updated up to April 30, 2024
1.2 MC has an approved Annual Development Plan (ADP)	ADP for the current FY	• 2023-2024
1.3 MC Annual Budget Estimates, generated from the CFMS, have been approved by Chairman/Council	Annual Budget Estimates generated using the CFMS	• 2023-2024
1.4 MC has contributed 20% co- financing for PBGs during the FY	<ul> <li>Copy of annual budget for current FY</li> <li>Audited annual financial statement for previous FY</li> </ul>	<ul><li>Budget of 2023-2024</li><li>Audited Financial Statements of 2022-2023</li></ul>
2.1 MC has in place/assigned core locally appointed staff, to operate the systems	Staff list	<ul> <li>Staff list updated up to April 30 2024</li> </ul>
3.1 MC has a Procurement Plan for current FY	Annual Procurement Plan for the current FY	• 2023-2024
3.2 MC has functional procurement committee for relevant level of procurement in place (per PPRA rules)	<ul> <li>Evidence (notifications and signed decisions) of Procurement Committee</li> </ul>	• 2023-2024 up to April 30, 2024
4.1 MC has functional Computerized Financial Management System (CFMS)	CFMS Reports	• Updated up to April 30, 2024
4.2 MC cash book is generated using CFMS	<ul> <li>Cash Book has been generated from CFMS, and is up to date</li> </ul>	Updated up to April 30, 2024
4.3 MC has submitted annual financial statements, to the satisfaction of auditors for the previous FY	<ul> <li>CFMS- based annual financial statements given to auditors for audit of previous FY</li> </ul>	• 2022-2023
4.4 The MC has no adverse or disclaimed audit opinion for previous FY	<ul> <li>Audit reports for previous FY</li> </ul>	• 2022-2023
5.1 MC has designated Environmental and Social Management focal persons	Requisite staff has been designated	<ul> <li>Staff list updated up to April 30 2024</li> </ul>
5.2. MC has developed an environment and social management system with gender considerations, including procedures for preparation, approval, and supervision of investments.	<ul> <li>MC's Environment and Social Management Framework</li> </ul>	<ul> <li>Approved ESMF updated up to April 30, 2024</li> </ul>
5.3 MC has developed acceptable capacity to prepare, approve and supervise management instruments	Training module fully explained in a workshop	Training record of 2023-2024

Minimum Access Condition	Verification Basis	Reference Financial Year/Period
6.1 MC has an operational Website	Website is operational	Operational as of current date
6.2 MC has functional Complaint Tracking System	Summary reports of complaints received and resolved	<ul> <li>CTS reports updated up to April 30, 2024</li> </ul>
6.3 MC has functional Performance Management System (PMS)	PMS is operational	<ul> <li>PMS reports updated up to April 30, 2024</li> </ul>
7.1 MC Chairman has signed Operation Participation Agreement	Signed Operation Participation Agreement	<ul> <li>As of date of signing</li> </ul>

Performance Measure	Performance Indicator	Verification Basis	Reference Financial Year/Period
1.10&M budgeting and planning done for major infrastructure services (maximum 3 points)	MC has developed O&M plans based on O&M Manuals, and allocated requisite budget allocations for Water Supply, Sewerage, and Solid Waste Management for the current FY: 1 point	<ul><li>ADP</li><li>Annual budget</li><li>O&amp;M Manuals</li></ul>	<ul> <li>ADP, 2023-2024</li> <li>Annual Budget, 2023-2024</li> <li>O&amp;M Manual updated up to April 30, 2024</li> </ul>
	MC has spent 80% of the budgeted O&M expenditures for infrastructure and services in the previous FY: 2 points	<ul><li>O&amp;M budget</li><li>Cash book</li><li>Vouchers for pervious FY</li></ul>	<ul><li>O&amp;M Budget, 2022-2023</li><li>Cash Book, 2022-2023</li><li>Vouchers, 2022-2023</li></ul>
1.2Infrastructure maps used as a planning tool (maximum 3 points)	Infrastructure Maps have informed the selection of eligible priority investments: 3 points	<ul> <li>Infrastructure Maps</li> <li>Priority List</li> <li>PC-1 of PCP Projects</li> </ul>	<ul> <li>Maps, updated up to April 30, 2024</li> <li>Priority List, 2023-2024</li> <li>PC-1 of PCP Projects, 2023-2024</li> </ul>
<ul><li>1.3 Expenditure control of fuel and energy (maximum 10 points)</li></ul>	Energy and fuel audit of electric/mechanical assets completed/updated: 10points	<ul> <li>Energy and fuel audit reports and verify completion/ updated for previous FY.</li> </ul>	<ul> <li>Energy Audit Report of year 2022-2023</li> </ul>
1.4 Asset inventory prepared and updated (maximum 3 points)	Asset inventory prepared/updated indicating: a) age; b) condition; and c) book value of assets: 3 points	<ul> <li>Copy of asset inventory and confirm information is updated up to previous FY.</li> </ul>	Asset inventory, 2022-2023
1.5Three-year rolling IDAMP prepared and updated (maximum 5 points)	Consultations have been held with all stakeholder groups, ensuring adequate representation of women: 2 Points	<ul> <li>Evidence of consultations held, and extent of women representation.</li> </ul>	<ul> <li>Consultations held in 2023- 2024</li> </ul>
	Three years, rolling IDAMPs prepared/updated per approved IDAMP guidelines6: 1 point	<ul> <li>Copy of the IDAMP and confirm that it conforms to IDAMP guidelines</li> </ul>	<ul> <li>IDAMP and IDMP guidelines as updated up to April 30, 2024</li> </ul>
	IDAMPs operationalized and are a basis of all capital and O&M expenditures: 2 points	<ul> <li>Capital and O&amp;M expenditures during the current FY are based on approved and updated IDAMP.</li> </ul>	<ul> <li>Capital Expense Ledger up to April 30, 2024</li> <li>O&amp;M Expense Ledger up to April 30, 2024</li> </ul>

Performance Measure	Performance Indicator	Verification Basis	Reference Financial Year/Period
2.1 Revenue Enhancement Plan prepared (maximum 3 points)	<ul> <li>MC OSR enhancement plan has been prepared and includes:</li> <li>Analysis of previous year's revenue performance with detailed analyses of potential of each main source of revenue:2 points</li> <li>Strategies for revenue enhancement:1 point</li> </ul>	Revenue Enhancement Plan, and verify that it includes:  a) analysis of previous FY's revenue performance; and  b) revenue enhancement strategies for previous FY.	<ul> <li>Revenue Enhancement plan for year 2023-2024 comprising of         <ul> <li>a) Revenue analysis of FY</li> <li>2023 with FY 2022</li> <li>b) Revenue enhancement strategies of 2023</li> </ul> </li> </ul>
2.2 Own Source Revenues increased (maximum 15 points)	<ul> <li>MC has achieved a nominal percentage increase in total municipal own source revenues in previous FY:</li> <li>If increase 3-5 percent: score 5 points;</li> <li>If increase 6-8 percent: score 10 points;</li> <li>If increase 9 or above percent: score 15 points</li> </ul>	Annual financial accounts for the previous two FYs to calculate and confirm percentage increase on OSR collection.	<ul> <li>Annual Financial Statements of FY 2023 and FY 2022</li> </ul>
3.1 Adherence to PPRA rules (maximum 08 points)	<ul> <li>MC has prepared Procurement Plan for previous FY: 2 points</li> <li>Records pertaining to procurements include the following information: <ul> <li>a) Adequate relevant</li> <li>auditable records on procurement process:</li> <li>1 point;</li> </ul> </li> </ul>	Procurement Plan, and ensure that it includes all major procurements of previous FY.  Procurement records of a sample of 3 procurements from previous FY to confirm adherence to PPRA rules.	<ul> <li>Procurement Plan of year 2022-2023</li> <li>Procurement record of year 2022-2023</li> </ul>
4.1 Functionality of the CFMS(maximum 12 points)	<ul> <li>CFMS generated reports for previous FY include the following (if reports NOT generated 0 points):</li> <li>Cash Book: 2 points</li> <li>Classified Abstract: 1 point</li> <li>Contingency Check Register: 1 point</li> <li>Establishment Check Register: 1 Point</li> <li>Water Consumer Demand &amp; Collection Record:1 point</li> <li>Shop Demand &amp; Collection Register: 2 points</li> <li>Bank Reconciliation: 3 points</li> <li>Water &amp; Shops Arrears List: 1 point</li> </ul>	CFMS generated reports from previous FY as confirmation.	CFMS reports updated up to April 30, 2024

Performance Measure	Performance Indicator	Verification Basis	Reference Financial Year/Period
5.1Annual targets set for incremental application of environmental and social screening including gender considerations, assessment, and mitigation processes on all infrastructure investments (maximum 2 points)	<ul> <li>MC has undertaken incremental application of environment and social screening (including gender considerations), assessment, and mitigation processes for:</li> <li>rehabilitation, repairs, and O&amp;M of assets: 1 point</li> <li>implementation of the new infrastructure subprojects (year 2 onwards): 1 point</li> </ul>	Evidence of meeting annual targets for:  a) environmental and social screening (including gender considerations) of rehabilitation and repair of existing assets; and b) annual targets for environmental and social screening, assessment, and mitigation of new capital investments from Year-2 onwards.	Environmental & Social Screening Reports of Year 2023-2024
5.2 Eligible investments screened for potential environmental and social safeguard impacts (maximum 3 points)	All capital investments in the previous FY are screened for potential environment and social impacts per ESSA <sup>7</sup> :3 points	Evidence that capital investments have been screened as per ESSA requirements.	<ul> <li>ESSA as updated up to April 30, 2024</li> </ul>
5.3 Environmental and Social Assessments, Resettlement Action Plans and other management plans for social and environmental impacts prepared and implemented (maximum 5 points)	E&S management plans for all capital investments in the previous FY were prepared and implemented per ESSA:5 points	Evidence that E&S management plans for all capital investments in the previous FY were prepared and implemented as per ESSA.	• ESMP for year 2023-2024
6.1 Information available to citizens on MC's website (maximum 4 points)	MC has published the following information on its website: Summary of annual budgets, approved sub-projects, expenditures (per Punjab Local Government Act 2013 Section 107 (10)):1 point	<ul><li>Annual budgets</li><li>Sub-projects (investments)</li><li>Expenditures</li></ul>	<ul> <li>Annual budgets, 2023-2024</li> <li>Sub-projects, all PCP projects updated up to April 30, 2024 (investments)</li> <li>Expenditures, 2022-2023</li> </ul>
	MC has disseminated and updated on its website, information from CTS and PMS (quarterly updates): 2 Points	<ul> <li>Relevant information is available for CTS and PMS.</li> </ul>	<ul> <li>CTS and PMS information updated up to last quarter i.e. March 31, 2024</li> </ul>
	MC has disseminated results of procurement Grievances Redress Mechanism decisions in Municipal Committee: <i>1 point</i>	<ul> <li>Number of procurement complaints raised and addressed</li> </ul>	<ul> <li>Procurement complaints and redressal record of FY 2023- 2024</li> </ul>

Performance Measure	Performance Indicator	Verification Basis	Reference Financial Year/Period
6.2 CTS transformed into Grievance Redressal Management system for MC (maximum 2 points)	MC has undertaken and operationalized system upgrades including feedback to complainants through SMS: 2 points	<ul> <li>Evidence of implementation of system upgrade, including capability of CTS to acknowledge complaint receipt and report complaint resolution to complainant.</li> </ul>	Functionality test in the month of May 2024 to check real time updates
6.3 MC responds to citizens' requests per Right-to-Information Act (maximum 2 points)	MC has put in place a system to respond to citizen requests for access to information: 2 points	<ul> <li>Evidence that MC has responded to requests for access to information for previous FY.</li> </ul>	<ul> <li>RTI register as updated till April 30, 2024</li> </ul>
7.1 Urban infrastructure targets achieved(maximum 20 points)	MC is using PBGs for eligible municipal infrastructure and service investments	Obtain from Chief Officer evidence on work plan; technical design documents; investment contracts awarded; supervision contract (where applicable); payment certificates, estimated, contract, and completion costs, and financial reports capturing receipts and expenditure on PBGs	Record of PCP infrastructure projects